

Message Text

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ACTION EB-07

INFO OCT-01 ARA-06 ISO-00 FEA-01 AGR-05 CEA-01 CIAE-00

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FM AMEMBASSY CARACAS

TO SECSTATE WASHDC 7072

C O N F I D E N T I A L CARACAS 12660

E.O. 11652: GDS

TAGS: ETRD VE

SUBJ: COPEI SCOUTING EXPEDITION ON IMPACT OF U.S. TRADE ACT

REF: STATE 279785

1. AT HIS REQUEST I RECEIVED A VISIT THIS MORNING FROM FORMER VENEZUELAN AMBASSADOR TO THE UNITED STATES JULIO SOSA RODRIQUEZ WHO SAID THAT HE WOULD LIKE SOME INFORMATION AS TO THE SCOPE AND IMPACT OF THE RECENTLY PASSED U.S. TRADE ACT. AS HAS BEEN THE CASE WITH THE PRESIDENT OF VENEZUELA AND OTHER IMPORTANT CITIZENS OF THIS COUNTRY, SOSA IS DEEPLY CONCERNED AT THE CLAUSE EXCLUDING OPEC "AND OTHER CARTEL COUNTRIES" FROM THE BENEFITS OF GENERALIZED PREFERENCES.

2. WE HAVE GIVEN AMBASSADOR SOSA SUCH PUBLIC INFORMATION AS COULD BE GLEANED FROM REFTEL AND HAVE PROMISED TO SEND HIM THE COMPLETE TEXT OF THE ACT WHEN EVENTUALLY RECEIVED HERE IN THE CONGRESSIONAL RECORD.

3. SOSA PRESENTS AN ARGUMENT WHICH WILL UNDOUBTEDLY BE PUT FORWARD AT LEAST BY EX-PRESIDENT CALDERA AND FORMER FOREIGN MINISTER
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CALVANI (WHO I SUSPECT SENT HIM ON HIS MISSION TO ME THIS

MORNING). HIS FIRST QUERY IS, IF THE FORMER US-VENEZUELAN RECIPROCAL TRADE AGREEMENT CONVEYED TO ALL OIL-PRODUCING COUNTRIES THE LOW TARIFF RATES ACCORDED VENEZUELA IN THAT AGREEMENT BECAUSE OF THE MOST FAVORED NATION CLAUSE, WHY SHOULD VENEZUELA, ON A BASIS OF RECIPROCITY, NOT CONTINUE TO BENEFIT FROM THE MFN CLAUSE WHICH WAS PRESERVED IN OUR EXCHANGE OF NOTES WITH VENEZUELA ON JUNE 26, 1972? WE EXPLAINED THAT UNDER GATT PROCEDURES, MFN TREATMENT IS EXPLICITLY WITHHELD FROM GENERALIZED PREFERENCES. TO THIS AMBASSADOR SOSA REPLIED THAT FOR ALMOST 22 YEARS VENEZUELA HAD IN FACT GIVEN BENEFITS TO THE U.S. AND ALL OIL-PRODUCING COUNTRIES SENDING THEIR PRODUCTS TO THE UNITED STATES BECAUSE OF MFN TREATMENT AND THEREFORE IT SHOULD CONTINUE IN FUTURE TO BENEFIT BY MFN FOR GENERALIZED PREFERENCES.

4. ALTHOUGH CONCEDING THAT AS A MATTER OF PRACTICAL CONSEQUENCE, VENEZUELA WOULD FOR MANY YEARS NOT BE IN A POSITION TO SEND PRODUCTS TO THE UNITED STATES WHICH WOULD QUALIFY FOR GENERALIZED PREFERENCES, SOSA SAID THAT IT WAS RANKLING FOR VENEZUELA TO BE SINGLED OUT WITH OTHER OPEC COUNTRIES FOR DISCRIMINATORY TREATMENT. TO THIS WE REPLIED THAT THE DEPARTMENT OF STATE IN THE PERSON OF SECRETARY KISSINGER HIMSELF HAD ALREADY MADE THIS POINT BEFORE THE SENATE FINANCE COMMITTEE, AND WE GAVE HIM THE TEXT OF THE SECRETARY'S STATEMENT WHICH I HAD LAST FRIDAY ALSO HANDED TO THE FOREIGN MINISTER.

5. WE SAID WE WERE STILL AWAITING INTERPRETATION FROM WASHINGTON AS TO VARIOUS APPLICATIONS OF THE TRADE ACT. I SUGGESTED ON A PERSONAL

BASIS THAT PERHAPS A WAY OUT MIGHT BE FOUND IN THAT LANGUAGE OF THE SPECIAL TREATMENT OF OPEC "AND OTHER CARTEL COUNTRIES" WHICH READS THAT "THE PRESIDENT WAS GIVEN AUTHORITY TO EXEMPT SUCH A COUNTRY IF IT ENTERS INTO AND COMPLIES WITH SUPPLY ACCESS AGREEMENT MEETING TERMS OF STATUTE WHICH INCLUDES MULTILATERAL ARRANGEMENTS." I SAID THAT WITHOUT FURTHER INTERPRETATION FROM WASHINGTON WE WERE NOT QUITE SURE WHETHER THIS LANGUAGE WOULD FIT THE SITUATION OF VENEZUELA, BUT IT DID SEEM TO ME ON A HYPOTHETICAL BASIS THAT IF VENEZUELA COULD ENTER INTO A SUPPLY ACCESS AGREEMENT ON SUCH A COMMODITY AS PETROLEUM, IT MIGHT BE POSSIBLE FOR OUR PRESIDENT TO EXEMPT VENEZUELA FROM THE DISCRIMINATORY PROVISIONS OF THE LAW BEARING ON OPEC COUNTRIES. THE DEPARTMENT'S VIEW OF THIS
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INTERPRETATION IS REQUESTED.

6. COMMENT: ALTHOUGH SOSA IS NO LONGER AN OFFICIAL OF GOV, WE MUST BEAR IN MIND THAT IN ADDITION TO HAVING BEEN AMBASSADOR TO THE UNITED STATES IT WAS HE WHO SINGLEHANDEDLY NEGOTIATED VENEZUELA'S ENTRY INTO THE ANDEAN PACT. IN CONSEQUENCE, HIS OPINIONS, IF PUBLICLY UTTERED, WILL CARRY GREAT WEIGHT; AND I SUSPECT THAT HE WAS SENT ON A FORAGING EXPEDITION IN ORDER TO REPORT

BACK TO COPEI PARTY CHIEFS AS TO WHAT LINE THEY SHOULD BEST ADOPT
IN ORDER TO BE AHEAD OF THE ADECOS IN STRIKING A NATIONALISTIC POSE.
WE WERE CAREFUL TO INDICATE THAT WE WERE SPECULATING WITHOUT INSTR-
RUCTIONS AND WITHOUT ANY COMMITMENT BY USG. IT MAY BE OF FURTHER
INTEREST THAT CALVANI CALLED ME THIS MORNING AND ASKED IF HE AND
HIS WIFE COULD COME BY TOMORROW TO PAY A PERSONAL VISIT ON MRS.
MCCLINTOCK AND MYSELF.
MCCLINTOCK

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